

State of New Mexico Health Care Authority **Register**

I. DEPARTMENT

NEW MEXICO HEALTH CARE AUTHORITY

II. SUBJECT

8.102.100 SOCIAL SERVICES-CASH ASSISTANCE PROGRAMS-RECIPIENT POLICIES-DEFINITIONS AND ACRONYMS

8.102.410 SOCIAL SERVICES-CASH ASSISTANCE PROGRAMS- RECIPIENT POLICIES - GENERAL RECIPIENT REQUIREMENTS

8.139.100 SOCIAL SERVICES-FOOD STAMP PROGRAM- GENERAL PROVISIONS FOR THE FOOD STAMP PROGRAM

8.139.410 SOCIAL SERVICES- FOOD STAMP PROGRAM- GENERAL RECIPIENT REQUIREMENTS - NONFINANCIAL ELIGIBILITY CRITERIA

III. PROGRAM AFFECTED

CASH ASSISTANCE PROGRAMS
SUPPLEMENTAL NUTRITION ASSISTANCE PROGRAM

IV. ACTION

PROPOSED AMENDMENTS

V. BACKGROUND SUMMARY

The Health Care Authority (HCA) Income Support Division (ISD) is proposing amendments to the following rules:

Section 7 of 8.102.100 NMAC

• Adding the following language: (8) Compacts of Free Association: is an individual who is Compact of Free Association (COFA) migrant, also referred to as compact citizen. COFA is an agreement between the United States and the three Pacific Island

sovereign states of federated states of Micronesia, the republic of the Marshall Islands, and the republic of Palau known as freely associated states.

- Updated the number sequence (8) thru (10) only.
- No other sections in 8.102.100 are under review at this time.

Section 10 of 8.102.410 NMAC

- Adding the following language to subsection C: (9) an individual who lawfully resides in the United States in accordance with the Compact of Free Association (COFA) migrant, who is also referred to as compact citizen.
- Adding the following language to subsection E: (8) an individual who lawfully resides in the United States in accordance with the Compact of Free Association (COFA) migrant, who is also referred to as compact citizen.
- Updated the number sequence (8) and (9) only.
- No other sections in 8.102.410 are under review at this time

Section 16 of 8.102.410 NMAC

• Reserving section 16 as it is duplicated version in 15 of 8.102.410 NMAC.

Section 7 of 8.139.100 NMAC

- Adding the following language: (9) Compacts of Free Association: is an individual who is Compact of Free Association (COFA) migrant, also referred to as compact citizen. COFA is an agreement between the United States and the three Pacific Island sovereign states of federated states of Micronesia, the republic of the Marshall Islands, and the republic of Palau known as freely associated states.
- Updated the number sequence (9) and (10) only.
- No other sections in 8.139.100 are under review at this time.

Section 9 of 8.139.410 NMAC

- Adding the following language to: (i) an individual who lawfully resides in the United States in accordance with the Compact of Free Association (COFA) migrant, who is also referred to as compact citizen.
- Adding the following language to: (j) are identified as COFA
- No other sections in 8.139.410 are under review at this time.

These amendments are due to the "Consolidated Act, 2024 (P.L. 118-42, Division G, Title II, §201, the "Compact of Free Association Amendments Act of 2024" signed in to law which revised eligibility of citizens of freely associated states (i.e., Federated states of Micronesia, the republic of the Marshall Islands, and the republic of Palau) who lawfully reside in the United States they are included in the definition of qualified immigrants and are eligible for certain Federal public benefit programs, including SNAP and TANF.

This action is authorized under Chapter 9, Article 8, NMSA 1978 (Repl. 1983), which grants the Department Secretary the authority to establish rules and regulations necessary for the Department and its divisions.

VI. CONCISE EXPLANATORY STATEMENT

Regulations issued pursuant to the act are contained in 45 CFR Parts 200-299 and 7 CFR 270-282. Administration of the Health Care Authority (HCA), including its authority to promulgate regulations, is governed by Chapter 9, Article 8, NMSA 1978 (Repl. 1983).

The Authority must promulgate these rules and make them effective no later than June 1, 2025, to be in compliance with Federal law.

VII. RULE

The register and rule language are available on the HCA website at: https://www.hca.nm.gov/lookingforinformation/income-support-division-registers-2/. If you do not have internet access, a copy of the final register and rules may be requested by contacting HCA Office of the Secretary at (505) 827-7750.

VIII. PUBLICATION DATE

February 25, 2025

IX. EFFECTIVE DATE

The Authority is proposing to implement these rules effective June 1, 2025.

X. PUBLIC HEARING

A hybrid public hearing to receive testimony on this proposed rule will be held, pursuant to Section 14-4-5.6 NMSA 1978, on Monday, March 31, 2025, at 11:00 a.m. – 12:00 pm. You may join in person, virtually, or by phone.

You may join in person at:

HCA Income Support Division Office at 4363 Jager Dr NE, Rio Rancho, NM 87144.

You may join virtually from your computer, tablet or smartphone:

Microsoft Teams

Meeting ID: 225 455 120 628

Passcode: hk2Gs6rG **Dial in by phone**

+1 505-312-4308,,970511538# United States, Albuquerque

Find a local number

Phone conference ID: 970 511 538#

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Get the app now and be ready when your first meeting starts: Join the meeting now

If you are a person with a disability and you require this information in an alternative format, or you require a special accommodation to participate in any HCA public hearing, program, or service, please contact the American Disabilities Act Coordinator, at Office-505-709-5468, Fax-505-827-6286 or through the New Mexico Relay system, toll free at #711. The Authority requests at least a 10-day advance notice to provide the requested alternative formats and special accommodations.

Written comment may be dropped off during the scheduled hearing time at the HCA Income Support Division Office at 4363 Jager Dr NE, Rio Rancho NM 87144. All written comments will be posted on the agency website within 3 days of receipt.

Individuals wishing to testify may contact the Income Support Division (ISD), P.O. Box 2348, Santa Fe, NM 87504-2348, or by calling (505) 819-8118.

Individuals who do not wish to attend the hearing may submit written or recorded comments. Written or recorded comments must be received by 5:00 p.m. on the date of the hearing, March 31, 2025. Please send comments to:

Income Support Division P.O. Box 2348 Santa Fe, NM 87504-2348

DocuSigned by:

Recorded comments may be left at (505) 819-8118. You may send comments electronically to: <u>HCA-isdrules@hca.nm.gov</u>. Written and recorded comments will be given the same consideration as oral testimony made at the public hearing.

XI. PUBLICATION

Publication of this rule is approved by:

Lari Armijo

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KARI ARMIJO, SECRETARY

NEW MEXICO HEALTH CARE AUTHORITY

This is an amendment to 8.102.100 NMAC, Section 7 effective 6/1/2025.

8.102.100.7 DEFINITIONS:

A. Definitions beginning with "A":

- (1) Applicant: means person applying for cash assistance on behalf of a benefit group.
- **Application:** means a written or electronic request, on the appropriate ISD form, with the signature of the applicant or on the applicant's behalf by an authorized representative, for assistance.
- (3) Attendant: means an individual needed in the home for medical, housekeeping, or childcare reasons.
- (4) Authorized representative: means an adult, who is designated in writing by the applicant, who is sufficiently knowledgeable about the applicant/ benefit group's circumstances to complete the application form correctly and can represent the benefit group.

B. Definitions beginning with "B":

- (1) Basic needs: include food, clothing, shelter, utilities, personal requirements and the individual's share of household supplies.
- **Beginning month:** means the first month for which a benefit group is certified after a lapse in certification of at least one calendar month; beginning month and initial month are used interchangeably. A benefit group is budgeted prospectively in a beginning month.
- (3) Benefit group: means a group of people, either mandatory or optional, to be included in determining the monthly benefit amount.
- (4) Benefit month: means the month for which cash assistance benefits have been issued. This term is synonymous with issuance month defined below.
- (5) Budget month: means the calendar month for which income and other circumstances of the benefit group shall be determined in order to calculate the cash assistance amount.

C. Definitions beginning with "C":

- (1) Capital gains: means proceeds from the sale of capital goods or equipment.
- (2) Cash assistance: means cash payments funded by the temporary assistance for needy families (TANF) block grant pursuant to the federal act and by state funds; or state funded cash assistance in the general assistance program.
- (3) Caretaker relative: means an individual who assumes parental control over a child living in the home.
- (4) Categorical eligibility (CE): means a SNAP household that meets one of the following conditions is considered to be CE and have limited eligibility requirements.
- (a) Financial CE: Any SNAP household in which all members receive Title IV-A assistance (TANF), general assistance (GA), or supplemental security income (SSI) benefits is considered to be categorically eligible for SNAP benefits.
- **(b) Broad-based CE:** Any SNAP household, in good standing, in which at least one member is receiving a non-cash TANF/MOE funded benefit or service and household income is below one hundred sixty five percent FPG.
- (5) Certification: means the authorization of eligibility of a benefit group for the issuance of cash assistance benefits.
- (6) Certification period: means the time period assigned to a benefit group that is approved to receive cash assistance benefits. The certification period shall conform to calendar months and include an interim report to be completed mid certification.
- (7) Collateral contact: means an individual or agency designated by the benefit group to provide information concerning eligibility.
- (COFA) migrant, also referred to as compact citizen. COFA is an agreement between the United States and the three Pacific Island sovereign states of federated states of Micronesia, the republic of the Marshall Islands, and the republic of Palau known as freely associated states.
- [(8)] (9) Conciliation process: means a 30-day process prior to imposing a sanction during which the department and the individual have the opportunity to address barriers to compliance or to correct whatever failure has generated the noncompliance determination.
- [(9)] (10) Conversion factor: means anticipated monthly income received on a weekly or bi-weekly basis shall be converted to a monthly amount.

D. Definitions beginning with "D":

- (1) Date of application: means the date the application is received by the income support division offices during regular business hours, this includes applications that are dropped off, submitted in person and electronically. The date the application and forms received by ISD will be documented on the form. Applications that are dropped off or submitted electronically after regularly scheduled business hours, holidays and weekends will be considered received as of the next business day.
- (2) Date of admission: means the date established by the immigration and naturalization service (INS) as the date an alien (or sponsored alien) was admitted for permanent residence.
- (3) Date of entry: means the date established by the immigration and naturalization service (INS) as the date an alien (or sponsored alien) was admitted for permanent residence.
 - (4) **Department:** means the human services department.
 - (5) **Dependent child:** means a natural child, adopted child, stepchild or ward that is:
 - (a) 17 years of age or younger; or
 - **(b)** 18 years of age and is enrolled in high school; or
- (c) between 18 and 22 years of age and is receiving special education services regulated by the public education department.
 - **(6) Director:** means the director of the income support division.
- (7) **Diversion payment:** means a lump sum payment, which will enable the applicant to keep a job or to accept a bona fide offer of employment.
- (8) **Documentation:** means a written statement entered in the paper or electronic case record regarding the type of verification used and a summary of the information obtained to determine eligibility.

E. Definitions beginning with "E":

- (1) Earned income: means cash or payment in-kind that is received as wages from employment or payment in lieu of wages; and earnings from self-employment or earnings acquired from the direct provision of services, goods or property, production of goods, management of property or supervision of services.
- (2) Education works program (EWP): provides state-funded cash assistance to a benefit group where at least one individual is enrolled in a post-secondary institution. The applicant or recipient benefit group must be otherwise eligible for NMW cash assistance but chooses to participate in the education works cash assistance program.
- (3) Emancipated: means an individual under the age of 18 years who is legally recognized as no longer under parental control due to marriage or by a decision of a court.
 - (4) Encumbrance: means debt owed on property.
 - (5) Equity value: means the fair market value of property, less any encumbrances owed on
- **(6) Expedited services:** means the process by which benefit groups reporting little or no income or resources will be provided an opportunity to participate in the SNAP program.
- (7) **Expungement:** means the permanent deletion of cash benefits from an EBT account that is stale.

F. Definitions beginning with "F":

the property.

application;

- (1) **Fair hearing:** means an administrative proceeding which a claimant or claimant's representative may request if:
 - (a) an application is not acted on within a reasonable time after the filing of the
 - (b) an application is denied in whole or in part; or
 - (c) the cash assistance or services are modified, terminated, or not provided.
- (2) Fair market value (FMV): means the amount an item can be expected to sell for on the open market at the prevailing rate of return. For vehicles, the term FMV means the amount a dealer would buy a vehicle for wholesale or offer as a trade-in. It is not the amount the dealer would sell the vehicle for at retail.
- (3) Federal act: means the federal Social Security Act and rules promulgated pursuant to the Social Security Act.
 - (4) Federal fiscal year: October 1 through September 30 of the calendar year.
- (5) Federal means-tested public benefit: means benefits from the SNAP program; the food assistance block grant programs in Puerto Rico, American Samoa and the commonwealth of the Northern Mariana islands, supplemental security income (SSI), and the TANF block grant program under Title IV of the Social Security Act; medicaid and SCHIP.
- **(6) Federal poverty guidelines:** means the level of income defining poverty by family size published annually in the federal register by the United States department of health and human services.

- (7) Five-year bar: means the federally imposed prohibition on receiving federal meanstested public benefits for certain qualified aliens who entered the United States (U.S.) on or after August 22, 1996, until they continuously lived in the U.S. for five years. The count for the five-year bar begins on the date the noncitizen attains qualified alien status.
- (8) Food Stamp Act: the Food Stamp Act of 1977 (P.L. 95-113), the Food and Nutrition Act of 2008 (P.L. 110-246), and subsequent amendments.

G. Definitions beginning with "G":

- (1) General assistance (GA) benefit group: means a benefit group in which all members receive cash assistance financed by state or local funds.
- (2) Government entity: includes any federal, state, tribal or local unit of government as well as any non-government entity which receives public funds for the purpose of meeting the housing needs of its clientele.
- (3) Gross income: means the total amount of income that a benefit group is entitled to receive before any voluntary or involuntary deductions are made, such as, but not limited to, federal and state taxes, FICA, garnishments, insurance premiums (including medicare), and monies due and owing the benefit group, but diverted by the provider. Gross income does not include specific income exclusions, such as but not limited to, the cost of producing self-employment income, and income excluded by federal law.
- (4) Gross income test (eighty-five percent test): for the benefit group to be eligible, the gross earned income of the benefit group must be less than eighty-five percent of the federal poverty guidelines as determined in 8.102.500.8 NMAC.
- (5) Guaranteed basic income: Guaranteed basic income provides an individual or household a one time or recuring cash payment or transfer funded from a public or private source intended to support the basic needs of individuals or households by reducing poverty, promoting economic mobility, or increasing the financial stability.

H. Definitions beginning with "H":

- (1) Hardship extension: means an extension of the TANF/NMW 60-month lifetime limit due to specific conditions enumerated at 8.102.410.17 NMAC.
- (2) **Head of household:** means the payee who is the responsible case head for the benefit group. The payee may be the parent, guardian, sole adult member, specified relative, pregnant woman, a GA recipient, or caretaker relative.

I. Definitions beginning with "I":

- (1) Immigrant: means a non-citizen or an alien within the meaning found in Title IV of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996.
- (2) Immigration and naturalization service (INS): a division of the U.S. department of justice dealing with U.S. citizenship and immigration services.
- (3) Impairment: means a condition resulting from anatomical, physiological, or psychological abnormalities evidenced by medically acceptable clinical and laboratory diagnostic techniques. Impairment has to do only with the medical, psychiatric, or both processes. To evaluate both physical and mental impairment, medical evidence consisting of signs, symptoms and objective findings must be obtained.
- (4) Incapacity review unit: means a special unit in the department that determines the status of participants for the family violence option and limited work participation status. This is also known as the IRU.
- (5) Individual development account program: means an account created for eligible individuals which is established and maintained by an authorized financial institution to be used for individual development.
- (6) Individual development program: means a program that establishes and administers individual development accounts and reserve accounts in order to provide financial training required by the division for account owners.
 - (7) **Ineligible alien:** means an individual who does not meet the eligible alien requirements.
- (8) Initial month: means the first month for which a benefit group is certified for participation in the cash assistance program. An initial month is also a month in which a benefit group is certified following a break in participation of one calendar month or longer.
- (9) Inquiry: means a request for information about eligibility requirements for a financial, medical, or food assistance program that is not an application.
- (10) Institution of higher education: means certain college-level institutions, such as vocational schools, trade schools, and career colleges that award academic degrees or professional certifications.

- (11) Institution of post-secondary education: means an institution of post-secondary education, any public or private educational institution that normally requires a high school diploma or equivalency certificate for enrollment, or that admits persons who are beyond the age of compulsory school attendance in the state in which the institution is located, regardless of the high school prerequisite, provided that the institution is legally authorized or recognized by the state to provide an educational program beyond secondary education in the state or a program of training to prepare students for gainful employment.
- (12) Irrevocable trust funds: means an arrangement to have monies held by one person for the benefit of another that cannot be revoked.
- (13) **Issuance month:** means the calendar month for which cash assistance is issued. In prospective budgeting, the budget and issuance months are the same.
 - J. Definitions beginning with "J": [RESERVED]
 - K. Definitions beginning with "K": [RESERVED]
 - L. Definitions beginning with "L":
- (1) Legal guardian: means a legally created relationship between a child and appointed adult wherein the appointed adult acquires legal decision-making authority for a child.
- (2) Limited work participation hours: means the reduced work requirement hours approved by the IRU or the NMW service provider, as appropriate, after a participant has been approved for a limited work participation status.
- (3) Limited work participation status: means a NMW participant has a verified condition or barrier as outlined at Subsection A of 8.102.420.11 NMAC that precludes the ability to meet the standard work requirement hours and has been approved for such status by the IRU or NMW service provider, as appropriate.

M. Definitions beginning with "M":

- (1) Maintenance of effort (MOE): means the amount of general funds the state agency must expend annually on the four purposes of temporary assistance for needy families (TANF) to meet a minimum expenditure requirement based on a state's historical assistance to families with dependent children (AFDC) expenditures.
 - (2) Medicaid: medical assistance under title XIX of the Social Security Act, as amended.
- (3) Minor unmarried parent: means an unmarried parent under the age of 18 years or is age 18 and enrolled in high school.
- (4) Month of approval: means the month the action to approve a benefit group for cash assistance is taken.

N. Definitions beginning with "N":

- (1) Net income tests: means for the benefit group to be eligible, the benefit group's net earned income must be less than the standard of need applicable to the benefit group after allowable deductions have been made to the earned and unearned income.
- (2) Net monthly income: means gross non-exempt income minus the allowable deductions. It is the income figure used to determine eligibility and cash assistance benefit amount.
- (3) Non-benefit group members: means persons residing with a benefit group who are specifically excluded by regulation from being included in the benefit group certification.
- (4) Non-cash TANF/MOE benefit or service: means non-cash TANF/MOE benefit or services include programs or services that do not provide cash to recipients, but are funded by the TANF program, either by the federal TANF block grant or the state MOE share. These services may include transportation, childcare, counseling programs, parenting programs, pamphlets or referrals to other TANF/MOE-funded services.
- Non-citizen U.S. national: means a person who is not an U.S. citizen but was born in an outlying possession of the U.S. on or after the date the U.S. acquired the possession, or a person whose parents are non-citizen U.S. nationals. A person who resides on one of the following U.S. island territories is a non-citizen U.S. national: American Samoa, Swains island or the Northern Mariana islands.
- (6) Notice: means written correspondence that is generated by any method including handwritten, typed or electronic, delivered to the client or their authorized representative by hand, U.S. mail, professional delivery or by any electronic means. The term "written notice" and "notice" are used interchangeably.
- Notice of adverse action (NOAA): means a written or electronic notice that includes a statement of the action the department has taken or intends to take, the reason for the action, the benefit group's right to a fair hearing, who to contact for additional information, the availability of continued benefits, and liability of the benefit group for any over-issuance received if the hearing decision is adverse to the benefit group. This notice may be received prior to an action to reduce benefits, or at the time reduced benefits will be received, or if benefits are terminated, at the time benefits would have been received if they had not been terminated. Recipients

have 13 days from the mailing date or the date of electronic transmittal of the notice to request a fair hearing and to have benefits restored to their previous level.

- (8) NMW compliance requirements: means the various work program activities a TANF/NMW participant is expected to attend and complete in order to avoid conciliation or sanction.
- **O. Definitions beginning with "O": Over-issuance** means the amount by which cash assistance benefits issued to a benefit group exceed the amount the benefit group was eligible to receive.

P. Definitions beginning with "P":

- (1) **Parent:** means natural parent, adoptive parent, or stepparent.
- (2) Participant: means a recipient of cash assistance or services or a member of a benefit group who has reached the age of majority.
- (3) Payment standard: means the amount of the cash assistance payment, after the countable net earned and unearned income of the benefit group has been subtracted from the benefit group's standard of need, and prior to reduction by sanction, recoupment or both.
- (4) **Permanent total disability:** means an individual must have a physical or mental impairment, expected to last at least 12 months, that prevents gainful employment in any employment position within the individual's current employment capacity.
 - (5) **Person:** means an individual.
- **Prospective budgeting:** means the computation of a benefit group's eligibility and benefit amount based on a reasonable estimate of income and circumstances that will exist in the current month and future months.
- **Q. Definitions beginning with "Q": Qualified alien status** means a person lawfully admitted into the United States under INA guidelines as defined in PROWRA of 1996.

R. Definitions beginning with "R":

- (1) Real property: means land, affixed improvements, and structures which include mobile homes. Grazing permits are also considered real property.
- (2) Recertification: means a complete review of all conditions of eligibility which are subject to change and a redetermination of the amount of assistance payment for an additional period of time.
 - (3) Recipient: means a person receiving cash assistance benefits.
- (4) Refugee: means a lawfully admitted individual granted conditional entry into the United States.
- (5) **Regular reporting:** means a reporting requirement that requires a participating household to report a change within ten days of the date a change becomes known to the household.
- (a) A financial change becomes known to the household when the household receives the first payment attributed to an income or resource change, or when the first payment is made for a change in an allowable expense.
- **(b)** A non-financial change including but not limited to, a change in household composition or a change in address, becomes known to the household on the date the change takes place.
- **(6) Resource standard:** means the financial standard with respect to resources and property, \$2,000 for non-liquid resources and \$1,500 for liquid resources.
- (7) **Retrospective budgeting:** means the computation of a benefit group's benefits for an issuance month based on actual income and circumstances that existed in the previous month.
- **(8) Resource planning session:** means a planning session to ascertain the applicant's immediate needs and to assess the applicant's financial and non-financial options.

S. Definitions beginning with "S":

- (1) School age: means any dependent child who turns six years prior to September first and is under 18 years of age.
 - (2) Secretary: means the secretary of the department.
- (3) Self-employed: means an individual who engages in a self-managed enterprise for the purpose of providing support and income and who does not have the usual withholding deducted from this income.
- (4) Services: means child-care assistance; payment for employment-related transportation costs; job search assistance; employment counseling; employment; education and job training placement; one-time payment for necessary employment-related costs; case management; or other activities whose purpose is to assist transition into employment.
- (5) Shelter for battered persons: means a public or private nonprofit residential facility that serves battered persons. If such a facility serves other individuals, a portion of the facility must be set aside on a long-term basis to serve only battered persons.

- (6) Simplified reporting: a change reporting requirement for households that receive TANF benefits.
- (7) **Single-parent benefit group:** means any benefit group which does not include both parents of a child included in the benefit group and thus includes families in which there is only one parent or in which there are no parents.
- (8) Sponsor: means a person who executed an affidavit of support or similar agreement on behalf of an alien as a condition of the alien's entry or admission to the United States as a permanent resident.
- (9) Sponsored alien: means an alien lawfully admitted for permanent residence in the United States as an immigrant, as defined in Sections 101(a)(15) and 101(a)(2) of the Immigration and Nationality Act
- (10) Stale: means EBT accounts which have not been accessed, no withdrawal activity, by the household in the last 90 days from the most recent date of withdrawal.
- (11) Standard of need: means an amount which is based on the number of individuals included in the benefit group and allows for financial standard and basic needs.
- (12) Standard work requirement hours: means the minimum number of hours in applicable core and non-core total work activities a participant must complete.
- (13) State-funded alien eligible: means an alien who entered the United States on or after August 22, 1996, as one of the classes of aliens described in Subsection B of 8.102.410.10 NMAC, is eligible with respect to citizenship requirements for state-funded assistance under NMW and GA without regard to how long the alien has been residing in the United States.
- (14) Supplemental nutrition assistance program (SNAP): The Food and Nutrition Act of 2008 changed the federal name of the food stamp program to the supplemental nutrition assistance program. SNAP is synonymous with the food stamp program.
- (15) Supplemental security income (SSI): means monthly cash payments made under the authority of:
 - (a) Title XVI of the Social Security Act, as amended, to the aged, blind and

disabled;

- **(b)** Section 1616(a) of the Social Security Act; or
- (c) Section 212(a) of P.L. 93-66.

T. Definitions beginning with "T":

- (1) Temporary total disability: means a physical or mental impairment, expected to last at least 30 days from date of determination, but less than one year from the date of application, that prevents gainful employment in any employment position within the individual's current employment capacity.
- (2) Two-parent benefit group: means a benefit group which is considered to exist when both parents of any child included in the benefit group live in the home with the child and are included in the benefit group.
- (3) Term limits: means NMW assistance (cash benefits and supportive services) is not provided to or for an adult or a minor head of household for more than 60 months during the individual's lifetime.

U. Definitions beginning with "U":

- (1) Unearned income: means old age, survivors, and disability insurance payments (social security), railroad retirement benefits, veterans administration compensation or pension payments, military retirement and allotments, pensions, annuities and retirement benefits; lodge or fraternal benefits, any other public or private disability or retirement benefit or pension, shared shelter payments, individual Indian money (IIM); royalty or lease payments for land or property owned by a benefit group member; settlement payments resulting from insurance or litigation; worker's compensation benefits; child support; unemployment compensation benefits; union benefits paid in cash; gifts and contributions; and real property income.
- (2) Universal Basic Income: Universal basic income is a government-guaranteed program that provides a modest cash income at regular intervals (e.g., each month or year) to every individual or household to meet the basic needs.

V. Definitions beginning with "V":

- (1) Vehicle: means a conveyance used for the transportation of individuals to or from employment, for the activities of daily living or for the transportation of goods; vehicle does not include any boat, trailer or mobile home used as the principal place of residence.
- **Verification:** means the use of third-party information or documentation to establish the accuracy of statements on the application, interim report and recertification.
 - (3) Vocational education: means an organized education program that is directly related to

the preparation of a person for employment in a current or emerging occupation requiring training other than a baccalaureate or advance degree. Vocational education must be provided by an educational or training organization, such as a vocational-technical school, community college, or post-secondary institution or proprietary school.

- W. Definitions beginning with "W": Wage subsidy program means a subsidized employment training opportunity through which a TANF cash assistance recipient is hired into full-time employment.
 - X. Definitions beginning with "X":
 - Y. Definitions beginning with "Y":
 - Z. Definitions beginning with "Z":

[8.102.100.7 NMAC - Rp, 8.102.100.7 NMAC 11/01/2023; A, 6/1/2025]

This is an amendment to 8.102.410 NMAC, Sections 10 and 16 effective 6/1/2025.

8.102.410.10 CITIZENSHIP AND NON-CITIZEN STATUS:

- **A.** Eligibility for TANF funded cash assistance:
- (1) Participation in the NMW cash assistance program is limited to a U.S. citizen, a naturalized citizen or a non-citizen U.S. national.
- (2) A non-citizen, other than a non-citizen U.S. national, must be both a qualified and eligible non-citizen in order to participate in the NMW cash assistance program.

B. Definitions:

- (1) Continuously lived in the U.S.: means that a non-citizen has lived in the U.S. without a single absence of more than 30 days or has lived in the U.S. without a total of aggregated absences of more than 90 days.
- (2) Federal means-tested public benefit: means benefits from the food stamp program; the food assistance block grant programs in Puerto Rico, American Samoa, and the commonwealth of the Northern Mariana Islands; supplemental security income (SSI); and the TANF block grant program under title IV of the Social Security Act; medicaid, and SCHIP.
- (3) Five-year bar: means the federally imposed prohibition on receiving federal meanstested public benefits for certain qualified non-citizens who entered the United States on or after August 22, 1996, until they have continuously lived in the U.S for five years. If an non-citizen enters the U.S. on or after August 22, 1996, but does not meet the definition of a qualified non-citizen, the five-year bar begins on the date the non-citizen attains qualified non-citizen status.
- (4) Immigrant: means a non-citizen within the meaning found in title IV of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996.
- Non-citizen U.S. national: means a person who is not a U.S. citizen but was born in an outlying possession of the United States on or after the date the U.S. acquired the possession, or a person whose parents are non-citizen U.S. nationals. A person who resides on one of the following U.S. island territories is a non-citizen U.S. national: American Samoa, Swains Island or the Northern Mariana Islands.
- (6) Permanently residing under color of law (PRUCOL): means a person whose presence in the US is known by the department of homeland security (DHS) and the DHS does not intend to deport the person. Persons classified as PRUCOL may or may not also be qualified non-citizens.
 - **C. Qualified non-citizen:** A qualified non-citizen is any of the following types of non-citizens:
 - (1) who is lawfully admitted for permanent residence under the Immigration and Nationality
 - (2) who is granted asylum under Section 208 of the INA (an asylee);
 - (3) who is a refugee admitted to the U.S. under Section 207 of the INA (a refugee);
 - (4) who is paroled into the U.S. under Section 212(d)(5) of the INA for at least one year (a
- parolee);

Act (an LPR);

- (5) whose deportation is being withheld under Section 241(b)(3) or 243(h) of the INA;
- (6) who is granted conditional entry pursuant to Section 203(a)(7) of the INA as in effect prior to April 1, 1980;
- (7) who is a Cuban or Haitian entrant as defined in Section 501(e) of the Refugee Education Assistance Act of 1980:
- (8) who is a victim of a severe form of trafficking, regardless of immigration status, under the Trafficking Victims Protection Act of 2000.
- (9) an individual who lawfully resides in the United States in accordance with the compact of free association (COFA) migrant, who is also referred to as compact citizen.
- **D.** Qualified non-citizen due to battery or extreme cruelty: means a non-citizen regardless of status who has been battered or subjected to extreme cruelty, as long as the following elements are met:
- (1) there is a substantial connection between such battery or cruelty and the need for the cash benefits; and
 - (2) the abused non-citizen is not currently living with the abuser; and
 - (3) the INS or executive office of immigration review (EOIR) has:
 - (a) approved a self-petition seeking permanent residency, or
 - (b) approved a petition for a family based immigrant visa; or
 - (c) approved an application for cancellation of removal or suspension of

deportation; or

- (d) found that a pending petition or application establishes "prima facie" (true and valid) case for approval; and
- (4) the non-citizen has been battered or subjected to extreme cruelty in the US by a spouse or parent, or by a member of the spouse or parent's family residing in the same household as the abused non-citizen and the spouse or parent of the abused non-citizen consented to, or acquiesced in such battery or cruelty; or
- the non-citizen has a child who has been battered or subjected to extreme cruelty in the US by the non-citizen's spouse or parent, as long as the non-citizen does not actively participate in the battery or cruelty; or a non-citizen whose child is battered or subjected to extreme cruelty by a member of the non-citizen's spouse or parent's family residing in the same household and the non-citizen's spouse or parent consented or acquiesced to such battery or cruelty; or
- (6) the non-citizen is a child who resides in the same household as a parent who has been battered or subjected to extreme cruelty in the US by the parent's spouse or by a member of the spouse's family residing the same household and the non-citizen's spouse consented or acquiesced to such battery or cruelty.
 - (7) U.S. citizen: means, but may not be limited to:
 - (a) a person born in the United States;
- **(b)** a person born in Puerto Rico, Guam, U.S. Virgin Islands or Northern Mariana Islands who has not renounced or otherwise lost their citizenship;
 - (c) a person born outside the U.S. to at least one U.S. citizen parent; or
 - (d) a person who is a naturalized citizen.
- **E.** Non-citizens who are eligible to participate: A non-citizen who meets the definition of a qualified non-citizen shall be eligible to participate in the NMW cash assistance program if the non-citizen:
- physically entered the U.S. prior to August 22, 1996, and obtained qualified non-citizen status before August 22, 1996;
- physically entered the U.S. prior to August 22, 1996, obtained qualified non-citizen status on or after August 22, 1996, and has continuously lived in the U.S. from the latest date of entry prior to August 22, 1996 until the date the participant or applicant obtained qualified non-citizen status;
- physically entered the U.S. on or after August 22, 1996, meets the definition of a qualified non-citizen and has been in qualified non-citizen status for at least five years (five year bar);
- (4) physically entered the U.S. before August 22, 1996, and did not continuously live in the U.S. from the latest date of entry prior to August 22, 1996, until obtaining qualified non-citizen status, but has been in qualified non-citizen status for at least five years;
- (5) is a lawfully admitted permanent resident non-citizen under the INA, who has worked or can be credited with 40 qualifying quarters; or
- (6) is a veteran of the military with an honorable discharge that is not based on non-citizen status who has fulfilled the minimum active duty requirements; or the non-citizen who is on active duty military service; or the person is the spouse, surviving spouse who has not remarried, or an unmarried dependent child of a veteran or active duty service member;
 - (7) an non-citizen is eligible for a period of five years from the date a non-citizen:
 - (a) is granted status as an asylee under Section 208 of the INA;
 - **(b)** is admitted as a refugee to the U.S. under Section 207 of the INA;
 - has had their deportation withheld under Section 241(b)(3) or 243(h) of the

INA:

- (d) is admitted as an Amerasian immigrant under Section 584 of the Foreign Operations, Export Financing and Related Programs Appropriations Act of 1988; or
- (e) is admitted as a Cuban or Haitian entrant as defined in Section 501(e) of the Refugee Education Assistance Act of 1980; and
- (8) [a qualified non-citizen who entered the United States on or after August 22, 1996, to whom the five year bar applies, may participate in the state funded TANF program without regard to how long the non-citizen has been residing in the United States.] an individual who lawfully resides in the United States in accordance with the Compact of Free Association (COFA) migrant, who is also referred to as compact citizen.
- (9) a qualified non-citizen who entered the United States on or after August 22, 1996, to whom the five-year bar applies, may participate in the state-funded TANF program without regard to how long the non-citizen has been residing in the United States.
- **F.** Victim of severe form of trafficking: A victim of a severe form of trafficking, regardless of immigration status, who has been certified by the U.S. department of health and human services (DHHS), office of refugee resettlement (ORR), is eligible to the same extent as a refugee.

- (1) The date of entry for a victim of trafficking is the date of certification by ORR (which appears in the body of the eligibility letter from the ORR).
 - (2) A victim of a severe form of trafficking:
- (a) must have and present a certification of eligibility letter from ORR for adults or letter for children (similar to but not necessarily a certification letter) as proof of status; and
- **(b)** is not required to provide any immigration documents, but may have such documents and may present such documents.
- (3) Determining eligibility for a victim of trafficking must include a call to the trafficking verification line at 1-866-401-5510.
- (4) The caseworker must inform ORR of the benefits for which the victim of trafficking has applied.
 - **G.** Quarters of coverage:
- (1) SSA reports quarters of coverage through the quarters of coverage history system (OCHS).
- (2) The number of qualifying quarters is determined under Title II of the Social Security Act, including qualifying quarters of work not covered by Title II of the Social Security Act, and is based on the sum of: quarters the non-citizen worked; quarters credited from the work of a parent of the non-citizen before the non-citizen became 18 (including quarters worked before the non-citizen was born or adopted); and quarters credited from the work of a spouse of the non-citizen during their marriage if they are still married or the spouse is deceased.
- (a) A spouse may not get credit for quarters of a spouse when the couple divorces prior to a determination of eligibility.
- **(b)** If eligibility of a non-citizen is based on the quarters of coverage of the spouse, and then the couple divorces, the non-citizen's eligibility continues until the next recertification. At that time, the caseworker shall determine the non-citizen's eligibility without crediting the non-citizen with the former spouse's quarters of coverage.
- (3) Disputing quarters: If a participant or applicant disputes the SSA determination of quarters of coverage, the participant may not participate based on having 40 qualifying quarters until a determination is made that the participant or applicant can be credited with 40 qualifying quarters. The participant or applicant may participate as a state-funded benefit group member, if otherwise eligible.
- (4) Federal means-tested benefit: After December 31, 1996, a quarter in which a non-citizen received any federal means-tested public benefit, as defined by the agency providing the benefit shall not be credited toward the 40-quarter total. A parent's or spouse's quarter is not creditable if the parent or spouse actually received any federal means-tested public benefit. If the non-citizen earns the 40th quarter of coverage prior to applying for a federal means- tested public benefit in that same quarter, the caseworker shall allow that quarter toward the 40 qualifying quarters total.
- **H.** Verification of citizenship/eligible non-citizen status: U.S. citizenship is verified only when client statement of citizenship is inconsistent with statements made by the applicant or with other information on the application, previous applications, or other documented information known to HSD.
- (1) Questionable U.S. citizenship: Any mandatory benefit group member whose U.S. citizenship is questionable is ineligible to participate until proof of U.S. citizenship is obtained. The member whose citizenship is questionable shall have all of their resources and a pro rata share of income considered available to any remaining benefit group members.
- (2) Eligible non-citizen status: Verification of eligible non-citizen status is mandatory at initial certification. Only those benefit group members identified as non-citizens with qualified and eligible non-citizen status are eligible to participate in the NMW program.
- (3) Ineligible or questionable non-citizen status: Any household member identified as an ineligible non-citizen, or whose non-citizen status is questionable cannot participate in the NMW program.
 - **I.** Need for documentation:
- (1) Benefit group members identified as non-citizens must present documentation, such as but not limited to, a letter, notice of eligibility, or identification card which clearly establishes that the non-citizen has been granted legal status.
- (2) A caseworker shall allow a non-citizen a reasonable time to submit acceptable documentation of eligible non-citizen status. A reasonable time shall be 10 days after the date the caseworker requests an acceptable document, or until the 30th day after application, whichever is longer.
- (3) If verification of a participant 's eligible status is not provided by the deadline, the eligibility of the remaining benefit group members shall be determined. Verification of eligible non-citizen status

provided at a later date shall be treated as a reported change in benefit group membership.

- (4) During the application process, if an individual has been determined to be a qualified non-citizen and either the individual or HSD submits a request to a federal agency for documentation to verify eligible non-citizen status, HSD must certify the individual in the TANF benefit group as a state-funded participant until a determination is made that the individual is eligible for TANF funded cash assistance.
- (5) Inability to obtain INS documentation: If a benefit group indicates an inability to provide documentation of non-citizen status for any mandatory member of the benefit group, that member shall be considered an ineligible non-citizen. The caseworker shall not continue efforts to contact INS when the non-citizen does not provide any documentation from INS.
- **J.** Failure to cooperate: If a benefit group or a benefit group member indicates an unwillingness to provide documentation of non-citizen status for any member, that member shall be considered an ineligible non-citizen. The caseworker shall not continue efforts to get documentation.
 - **K.** Reporting undocumented (illegal) non-citizens:
- (1) HSD shall inform the local DHS office only when an official determination is made that any mandatory member of a benefit group who is applying for and receiving benefits is present in the U.S. in violation of the INA. A determination that a non-citizen is in the US in violation of the INA is made when:
- (a) the non-citizens unlawful presence is a finding of fact or conclusion of law that is made by HSD as part of a formal determination about the individuals eligibility; and
- **(b)** HSD's finding is supported by a determination by DHS or the executive office of immigration review (EOIR) that the non-citizen is unlawfully residing in the U.S. such as a final order of deportation.
- (2) An non-citizen who resides in the US in violation of the INA shall be considered an ineligible benefit group member until there is a finding or conclusion of law through a formal determination process by the INS or EOIR.
- (3) Illegal non-citizen status is considered reported when the caseworker enters relevant information about the non-citizen on the benefit group's computer file.
- (4) A systematic alien verification for entitlements (SAVE) response showing no service record on an individual or an immigration status making the individual ineligible for a benefit is not a finding of fact or conclusion of law that the individual is not lawfully present.
- **L.** Income and resources of ineligible non-citizens: All the resources and a prorated share of income of an ineligible non-citizen, or of a non-citizen whose status is unverified, shall be considered in determining eligibility and the cash assistance benefit amount for the remaining eligible benefit group members. [8.102.410.10 NMAC Rp 8.102.410.10 NMAC, 7/1/2024; A, 6/1/2025]

8.102.410.16 **PROGRAM DISQUALIFICATIONS:**

- A. Dual state benefits: An individual who has been convicted of fraud for receiving TANF, food stamps, medicaid, or SSI in more than one state at the same time shall not be eligible for inclusion in the cash assistance benefit group for a period of 10 years following such conviction. The conviction must have occurred on or after August 22, 1996.
- B. Fugitive and probation and parole violators: An individual who is a fugitive felon or who has been determined to be in violation of conditions of probation or parole shall not be eligible for inclusion in the cash assistance benefit group.] [RESERVED]

[8.102.410.16 NMAC - Rp 8.102.410.16 NMAC, 7/1/2024; Repealed 6/1/2025]

This is an amendment to 8.139.100 NMAC, Section 7 effective 6/1/2025.

8.139.100.7 DEFINITIONS:

A. Definitions beginning with "A":

- Adequate notice: means a written notice sent by mail or electronically that includes a statement of the action HCA has taken or intends to take, reason for the action, household right to a fair hearing, name of the individual to contact for additional information, the availability of continued benefits liability of the household for any over-issuances received if hearing decision is adverse to the household. An adequate notice may be received prior to an action to reduce benefits, or at the time reduced benefits will be received, or if benefits are terminated, at the time benefits would have been received if they had not been terminated. In all cases, participants have 13 days from the mailing or electronic distribution date of the notice to request that benefits be restored to their previous level pending the outcome of an administrative hearing.
- **Adjusted net income:** means the household's gross monthly income less the standard deduction, earned income deduction, dependent care deduction and the shelter deduction. (Medical expenses are allowed for certain eligible members as a deduction from their gross income.)
- (3) Application: means a request, on the appropriate ISD form, submitted in a written or electronic format with the signature of the applicant or on the applicant's behalf by an authorized representative, for assistance.
- (4) Attendant: means an individual needed in the home for medical, housekeeping, or child care reasons.
- (5) Authorized representative: means an individual designated by a household or responsible member to act on its behalf in applying for SNAP benefits, obtaining SNAP benefits, or using SNAP benefits to purchase food for the household. This can include a public or private, nonprofit organization or institution providing assistance, such as a treatment or rehabilitation center or shelter which acts on behalf of the resident applicant.

B. Definitions beginning with "B":

- (1) Benefit month: means the month for which SNAP benefits have been issued. This term is synonymous with issuance month defined below.
- **Beginning month:** means the first month for which a household is certified after a lapse in certification of at least one calendar month. Beginning month and initial month are used interchangeably. A household is budgeted prospectively in a beginning month.
- (3) **Boarder:** means an individual to whom a household furnishes lodging and meals for reasonable compensation. Such a person is not considered a member of the household for determining the SNAP benefit amount.
- (4) **Boarding house:** means a commercial establishment, which offers meals and lodging for compensation with the intention of making a profit. The number of boarders residing in a boarding house is not used to establish if a boarding house is a commercial enterprise.
- (5) **Budget month:** means the calendar month for which income and other circumstances of the household are determined in order to calculate the SNAP benefit amount. During the beginning month of application, prospective budgeting shall be used and therefore, the budget month and the issuance month are the same.

C. Definitions beginning with "C":

- (1) Capital gains: means proceeds from the sale of capital goods or equipment.
- (2) Categorical eligibility (CE): means a SNAP household that meets one of the following

conditions:

- (a) Financial CE: Any SNAP household in which all members receive Title IV-A assistance (TANF), general assistance (GA), or supplemental security income (SSI) benefits is considered to be categorically eligible for SNAP benefits.
- **(b) Broad-based CE:** Any SNAP household, in good standing, in which at least one member is receiving a non-cash TANF/MOE funded benefit or service and household income is below one hundred sixty-five percent FPG.
- (3) Cash assistance (CA) households: (also referred to as financial assistance) means households composed entirely of persons who receive CA payments. Cash assistance (CA) means any of the following programs authorized by the Social Security Act of 1935, as amended: old age assistance; temporary assistance to needy families (TANF); aid to the blind; aid to the permanently and totally disabled; and aid to the aged, blind or disabled. It also means general assistance (GA), cash payments financed by state or local funds made

to adults with no children who have been determined disabled, or to children who live with an adult who is not related. CA households composed entirely of TANF, GA or SSI recipients are categorically eligible for SNAP.

- (4) **Certification:** means the authorization of eligibility of a household and issuance of SNAP benefits.
- (5) Certification period: means the period assigned for which a household is eligible to receive SNAP benefits. The certification period shall conform to calendar months and includes the requirement for the completion of an interim report form in accordance with Subsection B of 8.139.120.9 NMAC.
- **(6) Collateral contact:** means an individual or agency designated by the household to provide information concerning eligibility.
- (7) Communal diner: means an individual 60 years of age or older who is not a resident of an institution or a boarding house, who is living alone or with a spouse, and elects to use SNAP benefits to purchase meals prepared for the elderly at a communal dining facility which has been authorized by USDA/FNS to accept SNAP benefits.
- by FNS, which prepares and serves meals for elderly persons, or for SSI recipients, and their spouses; a public or private nonprofit establishment (eating or otherwise) that feeds elderly persons or SSI recipients and their spouses, and federally subsidized housing for the elderly at which meals are prepared for and served to the residents. It also includes private establishments that contract with an appropriate state or local agency to offer meals at concession prices to elderly persons or SSI recipients and their spouses. Such establishments include a facility such as a senior citizen's center, an apartment building occupied primarily by elderly persons, or any public or private nonprofit school (tax exempt) which prepares and serves meals for elderly persons.
- (COFA) migrant, also referred to as compact citizen. COFA is an agreement between the United States and the three Pacific Island sovereign states of federated states of Micronesia, the republic of the Marshall Islands, and the republic of Palau known as freely associated states.
- [(9)] (10) Conversion factor: means the calculation used to convert income that is received on a weekly or biweekly basis to an anticipated monthly amount.

D. Definitions beginning with "D":

- (1) Date of application: means the date an application is received by the income support division offices during regular business hours. Applications that are dropped off or submitted electronically after regular business hours will be considered received as of the next business day.
- **Date of admission:** means the date established by the United States citizenship and immigration services as the date a non-citizen (or sponsored non-citizen) was admitted for permanent residence.
- (3) Date of entry: means the date established by the United States citizenship and immigration services as the date a non-citizen (or sponsored non-citizen) was admitted for permanent residence.
- (4) **Disability:** means the inability to engage in any substantial gainful activity by reason of a medically determinable physical or mental impairment.
 - (5) **Disabled member:** see elderly or disabled member.
- **(6) Documentation:** means a written statement entered in the paper or electronic case record regarding the type of verification used and a summary of the information obtained to determine eligibility.
- (7) Drug addiction or alcoholic treatment and rehabilitation program: means any drug addiction treatment or alcoholic treatment and rehabilitation program conducted by a private, nonprofit organization or institution, or a publicly operated community mental health center under part B of title XIX of the Public Health Service Act (42 U.S.C. 3004 et seq.)

E. Definitions beginning with "E":

- (1) Elderly or disabled member:
 - (a) Elderly: means an individual 60 years or older.
 - **(b) Disabled:** means a person who meets any of the following standards:
 - (i) receives supplemental security income (SSI) under title XVI of the
- Social Security Act or disability or blindness payments under titles I, II, X, XIV, or XVI of the Social Security Act;
- (ii) receives federally or state administered supplemental benefits under Section 1616a of the Social Security Act, provided that the eligibility to receive the benefits is based upon the disability or blindness criteria used under title XVI of the Social Security Act;
- (iii) receives federally or state administered supplemental benefits under Section 211(a) of Pub. L. 93-66, supplemental security income benefits for essential persons;
 - (iv) receives disability retirement benefits from a government agency (e.g.

civil service, ERA, and PERA) because of a disability considered permanent under Section 221(i) of the Social Security Act;

- (v) is a veteran with a service-connected or non-service connected disability rated by the veterans administration (VA) as total or paid as total by the VA under title 38 of the United States Code:
- (vi) is a veteran considered by the VA to be in need of regular aid and attendance or permanently homebound under title 38 of the United States code;
- (vii) is a surviving spouse of a veteran and considered by the VA to be in need of regular aid and attendance or permanently homebound or a surviving child of a veteran and considered by the VA to be permanently incapable of self-support under title 38 of the United States code;
- (viii) is a surviving spouse or surviving child of a veteran and considered by the VA to be entitled to compensation for service-connected death or pension benefits for a non-service-connected death under title 38 of the United States code and has a disability considered permanent under Section 221(i) of the Social Security Act ("entitled" as used in this definition refers to those veterans' surviving spouses and surviving children who are receiving the compensation or pension benefits stated, or have been approved for such payments, but are not yet receiving them); or
- (ix) receives an annuity payment under Section 2(a)(1)(iv) of the Railroad Retirement Act of 1974 and is determined to be eligible to receive medicare by the railroad retirement board, or Section 2(a)(i)(v) of the Railroad Retirement Act of 1974 and is determined to be disabled based upon the criteria used under title XVI of the Social Security Act;
- (x) is a recipient of interim assistance benefits pending the receipt of supplemental security income, a recipient of disability related medical assistance under title XIX of the Social Security Act, or a recipient of disability-based state general assistance benefits provided that the eligibility to receive any of these benefits is based upon disability or blindness criteria established by the state agency which are at least as stringent as those used under title XVI of the Social Security Act (as set forth at 20 CFR part 416, subpart I, Determining Disability and Blindness as defined in Title XVI).

(2) Eligible foods: means:

- (a) any food or food product intended for human consumption except alcoholic beverages, tobacco, and hot foods and hot-food products prepared for immediate consumption;
 - (b) seeds and plants to grow foods for the personal consumption of eligible

households;

- (c) meals prepared and delivered by an authorized meal delivery service to households eligible to use SNAP benefits to purchase delivered meals, or meals served by an authorized communal dining facility for the elderly, for SSI households, or both, to households eligible to use SNAP benefits for communal dining;
- (d) meals prepared and served by a drug addict or alcoholic treatment and rehabilitation center to eligible households;
- (e) meals prepared and served by a group living arrangement facility to residents who are blind or disabled as found in the definition of "elderly or disabled member" contained in this section;
 - (f) meals prepared and served by a shelter for battered women and children to its

eligible residents; and

- (g) in the case of homeless SNAP households, meals prepared and served by an authorized public or private nonprofit establishment (e.g. soup kitchen, temporary shelter) approved by HCA that feeds homeless persons.
 - (3) Encumbrance: means debt owed on property.
- (4) **Equity value:** means the fair market value of property, less any encumbrances owed on the property.
- (5) Excluded household members: means individuals residing within a household who are excluded when determining household size, the SNAP benefit amount or the appropriate maximum food stamp allotment (MFSA). These include ineligible non-citizens, individuals disqualified for failure to provide an SSN or to comply with the work requirements, and those disqualified for intentional program violation. The resources and income (counted in whole or in part) of these individuals shall be considered available to the remaining household members.
- (6) **Expedited services:** means the process by which households reporting little or no income or resources shall be provided an opportunity to participate in the FSP, no later than the seventh calendar day following the date the application was filed.

(7) **Expungement:** means the permanent deletion of SNAP benefits from an EBT account that is stale.

F. Definitions beginning with "F":

- (1) **Fair hearing:** an administrative procedure during which a claimant or the claimant's representative may present a grievance to show why they believe an action or proposed action by HCA is incorrect or inaccurate.
- (2) Fair market value (FMV): means the amount an item can be expected to sell for on the open market.
- (USDA). **FNS:** means the food and nutrition service of the United States department of agriculture
 - (4) Food Stamp Act: the Food and Nutrition Act of 2008, and subsequent amendments.
- (5) Fraud: intentionally making a misrepresentation of, or failing to disclose, a material fact: with the knowledge that such a fact is material (necessary to determine initial/ongoing eligibility or benefit entitlement); and with the knowledge that the information is false; and with the intent that the information be acted upon (deceive/cheat); with reasonable reliance on the person who hears the information to accept it as the truth.
- (6) Full time employment: means working 30 hours or more per week, or earning income equivalent to the federal minimum wage multiplied by 30 hours.

G. Definitions beginning with "G":

- (1) General assistance (GA) households: means a household in which all members receive cash assistance financed by state or local funds.
- **Gross income:** means the total amount of income that a household is entitled to receive before any voluntary or involuntary deductions are made, such as, but not limited to, federal and state taxes, FICA, garnishments, insurance premiums (including medicare), and monies due and owing the household, but diverted by the provider. Gross income does not include specific income exclusions, such as, but not limited to, the cost of producing self-employment income, and income excluded by federal law.
- (3) Group living arrangements: means a residential setting that serves no more than sixteen residents that is certified by DOH under regulations issued under Section 1616(e) of the Social Security Act, or under standards determined by the secretary to be comparable to standards implemented by appropriate state agencies under Section 1616(e) of the Social Security Act. To be eligible for SNAP benefits, a resident shall be living in a public or private non-profit group living arrangement and must be blind or disabled as defined in the definition of "elderly or disabled member" set forth at Items (i) through (x) of Subparagraph (b) of Paragraph (25) of Subsection A of 8.139.100.7 NMAC.
- (4) Guaranteed basic income: Guaranteed basic income provides an individual or household a one time or recuring cash payment or transfer funded from a public or private source intended to support the basic needs of individuals or households by reducing poverty, promoting economic mobility, or increasing the financial stability.

H. Definitions beginning with "H":

- (1) **Head of household:** the household is the basic assistance unit for the SNAP program. The household has the right to select the head of household in accordance with CFR 273.1 (d).
- (2) Homeless individual: means an individual who lacks a fixed and regular nighttime residence, or an individual whose primary nighttime residence is:
- (a) a supervised shelter providing temporary accommodations (such as a welfare hotel or congregate shelter);
- **(b)** a halfway house or similar institution providing temporary residence for individuals intended to be institutionalized;
- (c) a temporary accommodation for no more than 90 days in the residence of another individual, beginning on the date the individual moves into the temporary residence; or
- (d) a place not designed for, or ordinarily used, as a regular sleeping accommodation for human beings (e.g. a hallway, a bus station, a lobby or similar places).
- (3) Homeless meal provider: means a public or private nonprofit establishment, (e.g., soup kitchen, temporary shelter), approved by an appropriate state agency, that feeds homeless persons.

I. Definitions beginning with "I":

- (1) Immigrant: means a lawfully admitted non-citizen who entered the U.S. with the expressed intention of establishing permanent residence as defined in the federal act.
- (2) Ineligible non-citizen: means an individual who does not meet the eligible non-citizen requirements or who is not admitted for permanent residence.

- (3) **Income:** means all monies received by the household from any source, excluding only the items specified by law or regulation. Income is also defined as any monetary gain or benefit to the household.
- (4) Income and eligibility verification system: means a system of information acquisition and exchange for purposes of income and eligibility verification which meets the requirements of Section 1137 of the Social Security Act, referred to as IEVS.
- (5) Initial month: means the first month for which a first-time household is certified for participation in SNAP. An initial month is also a month in which a household is certified following a break in participation of one calendar month or longer. For migrant or seasonal farm worker households, an initial month shall only be considered if there has been an interruption in certification of at least one calendar month.
- **(6) Inquiry:** means a request for information about eligibility requirements for a cash, medical, or food assistance program that is not an application (although the inquiry may be followed by an application).
- (7) **Institution of higher education:** means certain college-level institutions, such as vocational schools, trade schools, and career colleges that award academic degrees or professional certifications.
- (8) Institution of post-secondary education: means any public or private educational institution that normally requires a high school diploma or equivalency certificate for enrollment, or that admits persons who are beyond the age of compulsory school attendance in the state in which the institution is located regardless of the high school prerequisite, provided that the institution is legally authorized or recognized by the state to provide an educational program beyond secondary education in the state or provides a program of training to prepare students for gainful employment.
- (9) Irrevocable trust: means an arrangement to have monies held by one person for the benefit of another that cannot be revoked.
- (10) Issuance month: means the calendar month for which SNAP is issued. In prospective budgeting, the budget and issuance months are the same. In retrospective budgeting, the issuance month follows the budget month.
 - J. Definitions beginning with "J": [RESERVED]
 - K. Definitions beginning with "K": [RESERVED]
- L. Definitions beginning with "L": Low-income household means a household whose annual income does not exceed one hundred and twenty-five percent of the office of management and budget poverty guideline.

M. Definitions beginning with "M":

- (1) Maintenance of effort (MOE): means the amount of general funds the state agency must expend annually on the four purposes of temporary assistance for needy families (TANF) to meet a minimum expenditure requirement based on a state's historical assistance to families with dependent children (AFDC) expenditures.
- (2) Maximum food stamp allotment (MFSA): means the cost of the diet required to feed a family of four persons consisting of a man and a woman 20 through 50, a child six through eight, and a child nine through 11 years of age. The cost of such a diet shall be the basis for uniform SNAP benefit amounts for all households, regardless of their actual composition. In order to develop maximum SNAP benefit amounts, the USDA makes adjustments for household size taking into account the economies of scale and other adjustments as required by law. The MFSA is used to determine if a boarder is paying reasonable compensation for services. The maximum SNAP allotment (MFSA) was previously named the thrifty food plan (TFP).
- (3) Meal delivery service: means a political subdivision, a private nonprofit organization, or a private establishment with which a state or local agency has contracted for the preparation and delivery of meals at concession prices to elderly persons, and their spouses, and to the physically or mentally handicapped, and to persons otherwise disabled, and their spouses, such that they are unable to adequately prepare all of their meals.
 - (4) Medicaid: medical assistance under title XIX of the Social Security Act, as amended.
- (5) Migrant/migrant household: means an individual who travels away from home on a regular basis with a group of laborers to seek employment in an agriculturally related activity. A migrant household is a group that travels for this purpose.
- (6) Mixed households: means those households in which some but not all of the members receive cash assistance benefits.

N. Definitions beginning with "N":

- (1) Net monthly income: means gross nonexempt income minus the allowable deductions. It is the income figure used to determine eligibility and SNAP benefit amount.
 - (2) Non-cash assistance (NCA) households: means any household, which does not meet

the definition of a cash assistance household, including households composed of both cash assistance and NCA members (mixed household). Same applies to non-financial households (NFA).

- (3) Non-cash TANF/MOE benefit or service: means non-cash TANF/MOE benefit or services include programs or services that do not provide cash to recipients, but are funded by the TANF program, either by the federal TANF block grant or the state MOE share. These services may include transportation, childcare, counseling programs, parenting programs, pamphlets or referrals to other TANF/MOE-funded services.
- (4) Non-financial assistance (NFA) households: means any household, which does not meet the definition of a financial assistance household, including households composed of both cash assistance and NFA members (mixed household). NFA has the same meaning as non-cash households (NCA).
- (5) Non household members: means persons residing with a household who are specifically excluded by regulation from being included in the household certification, and whose income and resources are excluded. No household members include roomers, boarders, attendants, and ineligible students. Included in this classification are institutionalized household members such as children attending school away from home and members who are hospitalized or in a nursing home.
- (6) Notice: means written correspondence that is generated by any method including handwritten, typed or electronic, delivered to the client or an authorized representative by hand, U.S. mail, professional delivery or by any electronic means. The term "written notice" and "notice" are used interchangeably.
- (7) Notice of adverse action (NOAA): means a notice informing the household that an action is being taken by the HCA that adversely affects eligibility or the amount of benefits a household receives, including withholding, suspending, reducing or terminating benefits. The NOAA shall be issued to the household before taking the adverse action. Benefits will not be reduced until 13 days from the date on the adverse action. If the 13th day falls on a weekend or holiday, the next working day is counted as the last day of the 13-day adverse action period.
- **O. Definitions beginning with "O": Over-issuance** means the amount by which SNAP benefits issued to a household exceed the amount the household was eligible to receive.

P. Definitions beginning with "P":

- (1) **Period of intended use:** means the month in which the benefits are issued if issued before the 20th of the month. For benefits issued after the 20th of the month, the period of intended use is the rest of the month and the following month.
- (2) Principal wage earner: means the household member with the greatest amount of earned income in the two months preceding a determination that a program rule has been violated. This applies only if the employment involves 20 hours or more a week or pays wages equivalent to the federal minimum wage multiplied by 20 hours. In making this evaluation, the entire household membership shall be considered, even those who are excluded or disqualified but whose income must be counted for eligibility and benefit amount determination. For purposes of determining noncompliance with the SNAP work requirements, including employment and training components, voluntary quit, and work-fare, the head of household is the principal wage earner unless the household has selected an adult parent of children (of any age) or an adult with parental control over children (under age 18) as the designated head of household as agreed upon by all adult members of the household. A person of any age shall not be considered the principal wage earner if the person is living with a parent or person fulfilling the role of parent or the parent or parent-substitute is:
 - (a) registered for employment;
 - **(b)** exempt because of Title IV compliance;
 - (c) in receipt of UCB or is registered as part of the UCB process; or
- (d) employed or self-employed a minimum of 30 hours a week or receiving income at the federal minimum hourly rate multiplied by 30 hours.
- (3) **Prospective budgeting:** means the computation of a household's eligibility and benefit amount based on a reasonable estimate of income and circumstances that will exist in the current month and future months.
- Q. Definitions beginning with "Q": Quality control (QC) means the federal mandate, as part of the performance reporting system whereby each state agency is required to review a sample of active cases for eligibility and benefit issuance, and to review a sample of negative cases for correct application of policy. The objectives are to determine a state's compliance with the Food Stamp Act and CFR regulations, and to establish the basis for a state's error rate, corrective action to avoid future errors, and liability for errors in excess of national standards, or eligibility for enhanced federal funding if the error rate is below national standards.

R. Definitions beginning with "R":

(1) Real property: means land, buildings, and whatever is built on or affixed to the land.

- **Recipient:** means a person receiving SNAP benefits. Recipient is the same as participant.
 - (3) **Refugee:** means a lawfully admitted individual granted conditional entry into the U.S.
- (4) **Reasonable compensation:** means a boarder payment amount that equals or exceeds the MFSA for the number of boarders.

(5) Retail food store: means:

- (a) an establishment or recognized authority of an establishment, or a house-to-house trade route, whose eligible food sales volume, as determined by visual inspection, sales records, purchase records, or other inventory or accounting record keeping methods that are customary or reasonable in the retail food industry, is more than fifty percent staple food items for home preparation and consumption;
- (b) public or private communal dining facilities and meal delivery services; private nonprofit drug addict or alcoholic treatment and rehabilitation programs; publicly operated community mental health centers which conduct residential programs for drug addicts or alcoholics;
- (c) public or private nonprofit group living arrangements, or public or private nonprofit shelters for battered women and children, or public or private nonprofit establishments, approved by HCA, or a local agency, that feed homeless persons;
- (d) any private nonprofit cooperative food purchasing venture, including those whose members pay for food prior to receipt of the food; a farmer's market.
- (6) Retrospective budgeting: means the computation of a household's benefits for an issuance month based on actual income and circumstances that existed in the previous month, the 'budget' month.

S. Definitions beginning with "S":

- (1) Self-employed: means an individual who engages in a self-managed enterprise for the purpose of providing support and income and who does not have the usual withholding deducted from this income. Self-employed individuals are not eligible to draw UCB by virtue of their job efforts.
- (2) Shelter for battered persons: means a public or private nonprofit residential facility that serves battered persons. If such a facility serves other individuals, a portion of the facility must be set aside on a long-term basis to serve only battered persons.
- (3) Simplified reporting: is the reporting requirement for households that receive SNAP benefits.
- (4) Sponsor: means a person who executed an affidavit(s) of support or similar agreement on behalf of a non-citizen as a condition of the non-citizen's entry or admission to the United States as a permanent resident.
- (5) Sponsored non-citizen: means a non-citizen lawfully admitted for permanent residence in the United States as an immigrant, as defined in Subsection 101(a)(15) and Subsection 101(a)(2) of the Immigration and Nationality Act.
 - **Spouse:** means either of two individuals who:
 - (a) would be defined as married to each other under applicable state law; or
- (b) are living together and are holding themselves out to the community as husband and wife by representing themselves as such to relatives, friends, neighbors, or trades people.
- (7) Stale: means EBT accounts which have not been accessed or had any withdrawal activity by the household for 90 days from the most recent date of withdrawal.
- (8) Standard utility allowance (SUA): means an average utility amount used year round that includes the actual expense of heating and cooling fuel, electricity (apart from heating or cooling), the basic service fee for one telephone, water, sewerage, and garbage and trash collection. This amount is adjusted annually to reflect changes in expenses. A cooling expense is a verifiable utility expense relating to the operation of air conditioning.
- (9) State wage information collection agency: means for New Mexico the department of workforce solutions, employment security division (ESD) which administers the state employment compensation law and provides a quarterly report of employment related income and eligibility data.
- (10) Striker: means anyone involved in a strike or concerted work stoppage by employees (including stoppage due to the expiration of a collective bargaining agreement) and any concerted slow down or other concerted interruption of operations by employees.
- (11) **Student:** means an individual attending at least half time, as defined by the institution any kindergarten, preschool, grade school, high school, vocational school, technical school, training program, college, or university.
 - (12) Supplemental nutrition assistance program (SNAP): The Food and Nutrition Act of

2008 changed the federal name of the food stamp program to the supplemental nutrition assistance program. SNAP is synonymous with the food stamp program.

(13) Supplemental nutrition assistance program trafficking: means:

- (a) The buying, selling, stealing, or otherwise effecting an exchange of SNAP benefits issued and accessed via electronic benefit transfer (EBT) cards, card numbers and personal identification numbers (PINs), or by manual voucher and signature, for cash or consideration other than eligible food, either directly, indirectly, in complicity or collusion with others, or acting alone;
- **(b)** The exchange of firearms, ammunition, explosives, or controlled substances, as defined in Section 802 of title 21, United States Code, for SNAP benefits;
- (c) Purchasing a product with SNAP benefits that has a container requiring a return deposit with the intent of obtaining cash by discarding the product and returning the container for the deposit amount, intentionally discarding the product, and intentionally returning the container for the deposit amount;
- (d) Purchasing a product with SNAP benefits with the intent of obtaining cash or consideration other than eligible food by reselling the product, and subsequently intentionally reselling the product purchased with SNAP benefits in exchange for cash or consideration other than eligible food; or
- (e) Intentionally purchasing products originally purchased with SNAP benefits in exchange for cash or consideration other than eligible food.
- (14) Supplemental security income (SSI): means monthly cash payments made under the authority of:
 - (a) Title XVI of the Social Security Act, as amended, to the aged, blind and

disabled; or

- **(b)** Section 1616(a) of the Social Security Act; or
- (c) Section 212(a) of P.L. 93-66.
- (15) SSI household: means a household in which all members are applicants or recipients of SSI. An SSI household may also apply for SNAP through a social security office. The application must be forwarded to the appropriate SNAP (ISD) office for processing. SSI households are categorically eligible.
- (16) Supplementary unemployment benefits (SUB): part of the guaranteed annual wage provisions in the auto industry whereby the company supplements state UCB to insure that laid off workers receive a guaranteed amount of income during the layoff period.
 - T. Definitions beginning with "T":
 - (1) Thrifty food plan (TFP): see maximum SNAP allotment.
- (2) Transitional food stamps: an extension of SNAP benefits up to five months to certain households whose cash assistance benefits have been terminated.
- (3) Transitional housing: means housing for which the purpose is to facilitate the movement of homeless individuals and families to permanent housing within 24 months, or such longer period as is determined necessary. All types of housing meant to be transitional should be considered as such for the purpose of determining exclusion. The definition does not exclude specific types of housing and does not require the presence of cooking facilities in a dwelling.

U. Definitions beginning with "U":

- (1) Unclear information: Unclear information is information that is not verified, or information that is verified but ISD needs additional information to act on the change.
- (2) Universal basic income: Universal basic income is a government-guaranteed program that provides a modest cash income at regular intervals (e.g., each month or year) to every individual or household to meet the basic needs.

V. Definitions beginning with "V":

- (1) Vehicles: means a mode of transportation for the conveyance of passengers to or from employment, daily living, or for the transportation of goods. Boats, trailers and mobile homes shall not be considered vehicles, for purposes of SNAP.
- (2) Verification: means the use of third-party information or documentation to establish the accuracy of statements on the application.
 - W. Definitions beginning with "W": [RESERVED]
 - X. Definitions beginning with "X": [RESERVED]
 - Y. Definitions beginning with "Y": [RESERVED]
 - Z. Definitions beginning with "Z": [RESERVED]

[8.139.100.7 NMAC - Rp, 8.130.100.7 NMAC 7/16/2024; A, 6/1/2025]

This is an amendment to 8.139.410 NMAC Section 9 effective 6/1/2025.

- 8.139.410.9 CITIZENSHIP AND IMMIGRATION STATUS FOR ELIGIBILITY: Participation in SNAP is limited to individuals who live in the United States and who are U.S. citizens or are otherwise eligible per the criteria below. The department will determine eligibility for non-citizens in accordance with 7 CFR 273.2 and 7 CFR 273.4. No individual is eligible to participate in SNAP unless that individual is otherwise eligible and is:

 A. A U.S. citizen;

 B. A U.S. non-citizen national;

 C. An individual who is:
- a member of Hmong or Laotian tribe during the Vietnam era, when the tribe militarily assisted the U.S.; (including a spouse, surviving spouse, or child of tribe member) who are lawfully present in the U.S.;
- an American Indian born in Canada who possesses at least fifty percent of blood of the American Indian race to whom the provisions of section 289 of the Immigration and Nationality Act apply; or a member of an Indian tribe as defined at section 4(e) of 25 U.S.C. 450b(e) which is recognized as eligible for the special programs and services provided by the U.S. to Indians because of their status as Indians; or
- (3) a victim of human trafficking and their derivative beneficiaries, in accordance with 7 CFR 273.4(a)(5); or
 - **D.** A qualified immigrant meeting the criteria in Subsection D, Paragraph (2) below:
 - (1) A qualified immigrant is a:
 - (a) lawful permanent resident;
 - (b) refugee;
 - (c) asylee;
 - (d) person granted withholding of deportation or removal;
 - (e) conditional entrants, (in effect prior to April 1, 1980);
 - (f) person paroled into the U.S. for at least one year;
 - (g) Cuban/Haitian entrants;
- (h) battered spouses and children with a pending or approved self-petition for an immigrant visa and whose need for benefits has a substantial connection to the battery or cruelty (including qualified parents, spouses, and children of same), or battered spouses and children with an application for cancellation of removal or suspension of deportation, and whose need for benefits has a substantial connection to the battery or cruelty (including qualified parents, spouses, and children of same).
 - (2) Qualified immigrants are eligible only if they:
 - (a) were 65 or older and were lawfully residing in the U.S. on August 22, 1996, or
 - **(b)** are under age 18, or
 - (c) have been in "qualified" immigrant status for at least five years, or
- (d) are lawful permanent residents who have worked or can be credited with 40 qualifying quarters of employment, or
 - (e) were granted refugee or asylum status or withholding of deportation/removal; or
 - (f) are a Cuban/Haitian entrant, or Amerasian immigrant, or
 - (g) are receiving blindness or disability-related assistance or
 - (h) are a veteran, active duty military; or the spouse, or the surviving spouse who

has not married, or the child.

- (i) are in Iraqi or Afghan special immigrant status.
- E. Verification of immigrant status is determined in accordance with 7 CFR 273.2(f) and reasonable opportunity is provided pursuant to 7 CFR 273.2(f)(1)(c).
 - F. Reporting undocumented aliens:
- (1) HSD shall inform the local DHS office only when an official determination is made that any individual who is applying for or receives benefits is present in the U.S. in violation of the INA. An official determination that an undocumented immigrant is in the U.S. in violation of the INA is only made when:
- (a) the undocumented alien's unlawful presence is a finding of fact or conclusion of law that is made by HSD as part of a formal determination about the individual's eligibility; and
- (b) HSD's finding is supported by a determination by DHS or the executive office of immigration review (EOIR) that the non citizen is unlawfully residing in the US, such as a final order of deportation.
 - (2) A systematic alien verification for entitlements (SAVE) response showing no service

